

Workplace Safety and Insurance Board

First Quarter **2022** Sufficiency Report

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First Quarter 2022 Sufficiency Report

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Sufficiency Ratio Statement

March 31, 2022

(millions of Canadian dollars)

Sufficiency Ratio Statement

	Note(s)	Mar. 31 2022	Dec. 31 2021
Total assets under IFRS	4	39,000	40,532
Less: Asset adjustments	2,4	(115)	(2,403)
Less: Sufficiency Ratio non-controlling interests	2	(729)	(756)
Sufficiency Ratio assets	4	38,156	37,373
Total liabilities under IFRS	4	33,486	32,517
Less: Liability adjustments	3,4	(819)	(1,681)
Sufficiency Ratio liabilities	3,4	32,667	30,836
Sufficiency Ratio (assets divided by liabilities)		116.8%	121.2%

The accompanying notes form an integral part of this Sufficiency Ratio Statement.

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Notes to Sufficiency Ratio Statement

March 31, 2022

(millions of Canadian dollars)

1. Governing regulation and Sufficiency Ratio calculation

Ontario Regulation 141/12 under the WSIA came into force on January 1, 2013 and requires the WSIB to calculate a Sufficiency Ratio. Prior to January 1, 2022, the Ontario Regulations required the WSIB to ensure the Sufficiency Ratio met prescribed levels by the following dates:

December 31, 2017	60%
December 31, 2022	80%
December 31, 2027	100%

Ontario Regulation 141/12 was amended by *Ontario Regulation 864/21* (collectively, the “Ontario Regulations”) effective January 1, 2022. The Ontario Regulations now specify the following:

- The criteria to be regarded in determining eligibility for a distribution of amounts to Schedule 1 employers;
- Discretion of amount of disbursements; and
- Timing of disbursements.

More specifically, should a decision be made to distribute surplus when the Sufficiency Ratio is above 115% and below 125%, any surplus distributions shall be distributed within 90 days of the WSIB determining that it will distribute a surplus to eligible Schedule 1 employers, with the amount of the distribution within the discretion of the WSIB.

Should the Sufficiency Ratio be equal to or above 125%, any surplus distributions shall be distributed to eligible Schedule 1 employers within 30 days of the WSIB determining the Sufficiency Ratio is equal to or above 125%, to return to a Sufficiency Ratio of 115.1%.

The Ontario Regulations state that the Sufficiency Ratio shall be calculated by dividing the value of the insurance fund assets by the value of the insurance fund liabilities, as determined by the WSIB using methods and assumptions that are consistent with accepted actuarial practice for going concern valuations. Going concern valuations are based on the assumption that the WSIB will continue to operate in the future indefinitely.

On February 10, 2022, the Board of Directors approved a rebate of surplus funds, up to \$1,500, to be distributed to eligible Schedule 1 employers within 90 days. As at March 31, 2022, a total of \$1,335 has been recorded for distribution to eligible businesses, which includes a reserve of \$135 for adjustments to rebates of surplus funds. Substantially all surplus distributions are expected to be paid during the year ended December 31, 2022.

The details of the insurance fund assets, known as Sufficiency Ratio assets, are described in note 2 below. The insurance fund liabilities, known as Sufficiency Ratio liabilities, are described in note 3 below.

2. Sufficiency Ratio assets

Assets used in the Sufficiency Ratio calculation that are invested in the financial markets are valued at fair value. However, only a portion of the investment gains or losses is included in the asset value. Specifically, the current period's investment returns above or below a net expected long-term annual return are deferred and recognized over the next five years on a straight-line basis. After five years, those past investment gains and losses are fully recognized in the asset value. This procedure moderates the effect of investment market return volatility and is known as the asset adjustment.

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As at March 31, 2022, the Sufficiency Ratio assets reflected an asset adjustment of \$115 (December 31, 2021 – \$2,403) from assets reported under IFRS. The total asset adjustment is comprised of the cumulative unrecognized investment returns in excess of the expected long-term annual rate of return assumption, net of investment expenses of \$43 (December 31, 2021 – \$2,284), and the restricted cash balance of \$72 (December 31, 2021 – \$119), which consists of funds received from the Government of Ontario for the purpose of administering the COVID-19 Worker Income Protection Benefit program.

The development of the asset adjustment related to investments is detailed as follows:

	Dec.31 2018	Dec.31 2019	Dec.31 2020	Dec.31 2021	Mar.31 2022
Fair value of invested assets	34,872	38,959	38,271	39,400	37,463
Add (Less): Cash transfers in last month of period	(33)	8	12	235	141
Adjusted fair value of invested assets ¹	34,839	38,967	38,283	39,635	37,604
Less: Invested assets at expected rate of return ²	36,807	36,324	38,658	37,329	39,826
Investment returns in excess of (lower than) expectations, ³ gain (loss)	(1,968)	2,643	(375)	2,306	(2,222)
Add (Less): Unrecognized investment returns at prior period end	1,720	(423)	1,686	849	2,284
Total unrecognized investment gains (losses)	(248)	2,220	1,311	3,155	62
Amount to be recognized from:					
2022 investment loss	-	-	-	-	(111)
2021 investment gain	-	-	-	461	115
2020 investment loss	-	-	(75)	(75)	(19)
2019 investment gain	-	528	529	529	132
2018 investment loss	(393)	(394)	(394)	(394)	(98)
2017 investment gain	351	351	350	350	-
2016 investment gain	52	52	52	-	-
2015 investment loss	(4)	(3)	-	-	-
2014 investment gain	169	-	-	-	-
Less: Total recognized investment gains in current period	175	534	462	871	19
Total unrecognized investment gains (losses) at end of period⁴	(423)	1,686	849	2,284	43

1. Represents the fair value of invested assets at the end of the period, less the last month's cash contributions (withdrawals), assuming the cash was contributed (withdrawn) at the end of the month.

2. The expected fair value of invested assets is calculated based on an expected long-term annual rate of return on the ending total invested assets balance as of the last reporting period and cash transfers during the period. The net long-term return objective is reviewed annually and has been as follows:

Year	2018	2019	2020	2021	2022
Net long-term return objective, annualized	4.75%	4.75%	5.00%	5.00%	5.00%

3. Calculated as the difference between the expected and actual fair value of invested assets, representing the unrecognized investment returns above (below) the net long-term return objective.

4. Unrecognized investment returns less recognized investment returns in the current period.

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The amount of unrecognized investment returns to be recognized in future years is as follows:

Year earned	Investment returns to be recognized in future years:					
	Total unrecognized gain (loss) as at Mar. 31, 2022	Remainder of 2022	2023	2024	2025	2026
2022	(2,111)	333	445	444	445	444
2021	1,730	(346)	(462)	(461)	(461)	-
2020	(206)	56	75	75	-	-
2019	925	(396)	(529)	-	-	-
2018	(295)	295	-	-	-	-
	43	(58)	(471)	58	(16)	444

A similar asset adjustment is applied on the non-controlling interests. The adjustment to the non-controlling interests is detailed as follows:

	Mar. 31 2022	Dec. 31 2021
Fair value of non-controlling interests	694	754
Add: Asset adjustment	35	2
Sufficiency Ratio non-controlling interests	729	756

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3. Sufficiency Ratio liabilities

The Sufficiency Ratio liabilities were prepared under a going concern basis and were calculated as follows:

- Benefit liabilities were determined in accordance with IFRS. Liabilities were calculated by an actuarial valuation with a discount rate of 4.75% (December 31, 2021 – 4.75%) per annum, as described in note 20 of the WSIB's 2021 annual consolidated financial statements.
- Loss of Retirement Income Fund liability was determined in accordance with IFRS. The liability is equal to the fair value of assets held.
- Employee benefit plans liability was determined using methods and assumptions that are consistent with accepted actuarial practice for going concern valuations. Obligations were calculated by an actuarial valuation with a discount rate of 5.00% (December 31, 2021 – 5.00%) per annum, consistent with the net expected long-term annual rate of return on the registered pension plan assets. This differs from the IFRS basis used in preparing the WSIB's consolidated financial statements. The IFRS discount rate, a weighted average of 4.00% (December 31, 2021 – 3.00%) per annum, was determined by reference to high-quality corporate bonds and the projected employee benefit payment cash flows. The result was a reduction from the IFRS obligations equal to \$752 (December 31, 2021 – \$1,572).
- Payables and other liabilities were adjusted by \$67 (December 31, 2021 – \$109) to exclude the restricted cash of \$72 (December 31, 2021 – \$119) received from the Government of Ontario for the purpose of administering the COVID-19 Worker Income Protection Benefit program, which remains unpaid, and offset by a \$5 (December 31, 2021 – \$10) addback of the employer portion of contribution receivables related to the employee benefit plans liability as they are not part of the insurance fund.
- All other liabilities were determined in accordance with IFRS.

The Sufficiency Ratio liabilities are \$32,667 (December 31, 2021 – \$30,836), which includes the adjustment of \$819 (December 31, 2021 – \$1,681). Additional details of the breakdown of the liabilities are shown in note 4.

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4. IFRS to Sufficiency Reconciliation

A reconciliation of the assets and liabilities used for the calculation of the Sufficiency Ratio to those under IFRS as at March 31, 2022 is provided below. The unaudited condensed interim consolidated statements of financial position presented on an IFRS basis are from the WSIB's unaudited condensed interim consolidated financial statements. Explanatory notes follow the reconciliation below.

	March 31, 2022			December 31, 2021		
	IFRS Basis	Adjustments	Sufficiency Ratio Basis	IFRS Basis	Adjustments	Sufficiency Ratio Basis
Assets						
Cash and cash equivalents	1,845	(72) ¹	1,773	681	(119) ¹	562
Receivables and other assets	1,217	-	1,217	698	-	698
Investments	35,667	(43) ²	35,624	38,867	(2,284) ²	36,583
Property, equipment and intangible assets	271	-	271	286	-	286
Total assets	39,000	(115)	38,885	40,532	(2,403)	38,129
Liabilities						
Payables and other liabilities	2,462	(67) ^{1,3}	2,395	669	(109) ^{1,3}	560
Derivative liabilities	26	-	26	51	-	51
Long-term debt and lease liabilities	167	-	167	169	-	169
Loss of Retirement Income Fund liability	2,010	-	2,010	2,103	-	2,103
Employee benefit plans liability	1,395	(752) ⁴	643	2,215	(1,572) ⁴	643
Benefit liabilities	27,426	-	27,426	27,310	-	27,310
Total liabilities	33,486	(819)	32,667	32,517	(1,681)	30,836
Net assets						
Reserves	4,140	669	4,809	7,399	(724)	6,675
Accumulated other comprehensive income (loss)	680	-	680	(138)	-	(138)
Net assets attributable to WSIB stakeholders	4,820	669	5,489	7,261	(724)	6,537
Non-controlling interests	694	35 ²	729	754	2 ²	756
Total net assets	5,514	704	6,218	8,015	(722)	7,293
Total liabilities and net assets	39,000	(115)	38,885	40,532	(2,403)	38,129
Sufficiency Ratio			116.8%			121.2%

1. Reflects the restricted cash balance consisting of funds received from the Government of Ontario for the purposes of administering the COVID-19 Worker Income Protection Benefit Program on behalf of the Government of Ontario.
2. Reflects the asset adjustment of our invested assets shown on our unaudited condensed interim consolidated statements of financial position at the net long-term annual return objective of 5.00% (December 31, 2021 – 5.00%), resulting in a decrease of \$43 (December 31, 2021 – \$2,284), which includes the increase of the interests in those assets held by third parties (non-controlling interests) of \$35 (December 31, 2021 – \$2).
3. Reflects the addback of the employer portion of contribution receivables related to the employee benefit plans liability as they are not part of the insurance fund.
4. Reflects the use of a going concern discount rate of 5.00% (December 31, 2021 – 5.00%). For the purposes of the unaudited condensed interim consolidated financial statements, an accounting weighted average discount rate of 4.00% was used as at March 31, 2022 (December 31, 2021 – 3.00%). The accounting discount rate was determined by reference to high-quality corporate bonds and the projected employee benefit payments from the various employee benefit plans.